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Amended Enterprise Law 2025

New leverage cap unlikely to hinder new bond issuance, but investors must scrutinize repayment strength

On June 17, 2025, the National Assembly passed the Amended Enterprise Law 2025, introducing a new leverage cap for non-public companies issuing private placement bonds. Effective July 1, 2025, these bond issuers must maintain a liability-to-equity ratio no greater than 5x to issue private placement bonds.

As shown in Exhibit 1, this aligns the regulatory framework for non-public companies with that of public companies under Securities Law 2024.

We do not expect the new leverage cap to materially constrain bond issuance activity. Historical data shows that only about 25% of non-public issuers over the past three years had leverage exceeding 5x or negative equity (Exhibit 2).

While elevated leverage is a key credit risk for lower-rated issuers, our analysis of 182 defaulted issuers reveals that weak cash flow and poor liquidity management—not excessive leverage—were the primary drivers of default.

Fewer than a quarter of these issuers had leverage above 5x or negative equity (Exhibit 3), while the average ratio for the rest was 2.8x.

Despite moderate leverage, 90% of defaulters struggled to generate sufficient operating cash flow to meet coupon payments or lacked liquidity to repay or refinance maturing principal (Exhibit 4).

Nearly 40% of defaulted bonds had tenors of just 1–3 years, with proceeds often used to fund long-gestation projects that failed to produce timely cash flows.

Without stable internal cash generation, issuers relied heavily on refinancing. Consequently, 85% of defaults occurred within the first three years of issuance (Exhibit 5).






Moreover, around 40% of defaulted bonds were backed by collateral that proved difficult to value or liquidate, such as property-related receivables, business cooperation contracts, and future project income rights. The absence of a robust debt restructuring framework and limited legal recourse further exacerbated default rates.

Going forward, investors must look beyond headline leverage. Investors will require a more comprehensive assessment — one that considers the strategic intent behind the bond issuance, the issuer's capacity to generate sustainable cash flows, and the extent to which repayment risks are mitigated through robust collateral or credible third-party guarantees.

Crucially, investors must evaluate not just issuer-level credit risk but also the specific risks embedded in individual debt instruments. These include structural features such as seniority, collateral backing, and legal covenants.

Unlike issuer ratings, which reflect overall creditworthiness, bond ratings capture the distinct terms and protections of each bond instrument, providing a more accurate gauge of default risk. This granular analysis enables investors to make better-informed decisions, aligned with the risk profile of each bond.

Exhibit 1: Summary of key regulatory requirements for private placement bonds

	Category	Regulation	Applicable to the bond issuer	Details
	Leverage threshold	Securities Law 2024	Public companies, securities companies, and fund management companies	» Meet leverage ratios (<i>Details will be regulated in the upcoming amendment of Decree 153/2020/NĐ-CP</i>)
		Enterprise Law 2025	Non-public companies*	» Total liability, including bond proceeds, does not exceed 5 times the issuer's equity
		Credit Institution Law 2024	Banks	» Meet all capital adequacy ratios of banks
		Real Estate Business Law 2023 & Decree 96/2024/NĐ-CP	Real estate companies	» Project ≥ 20 ha: Equity > 15% of total investment of the project » Project < 20 ha: Equity > 20% of total investment of the project
	Investors			» Non-professional investors are prohibited. » No limit for professional institutions. » From 1 Jan 2026, professional individuals may only trade bonds with a credit rating and collateral or guarantees from credit institutions.
	Issuance plan document	Securities Law 2024 & Enterprise Law 2025 & Decree 65/2022/NĐ-CP	All issuers	» Issuance plan document must be approved by the Board of Directors/Shareholders' Meeting
	Financial report			» Require the latest annual audited financial report by an approved auditing firm
	Track record of debt payment			» Evidence of having fully repaid all debt obligations over the last 3 years

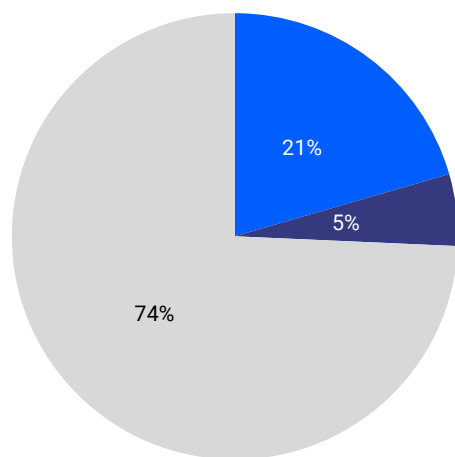
*Exception:

- State-owned companies;
 - Financial institutions: banks, securities companies, insurance companies, reinsurance companies, insurance brokerage firms, fund management companies;
 - Companies issuing bonds to develop a real estate project;
- These entities must comply with relevant legal regulations.

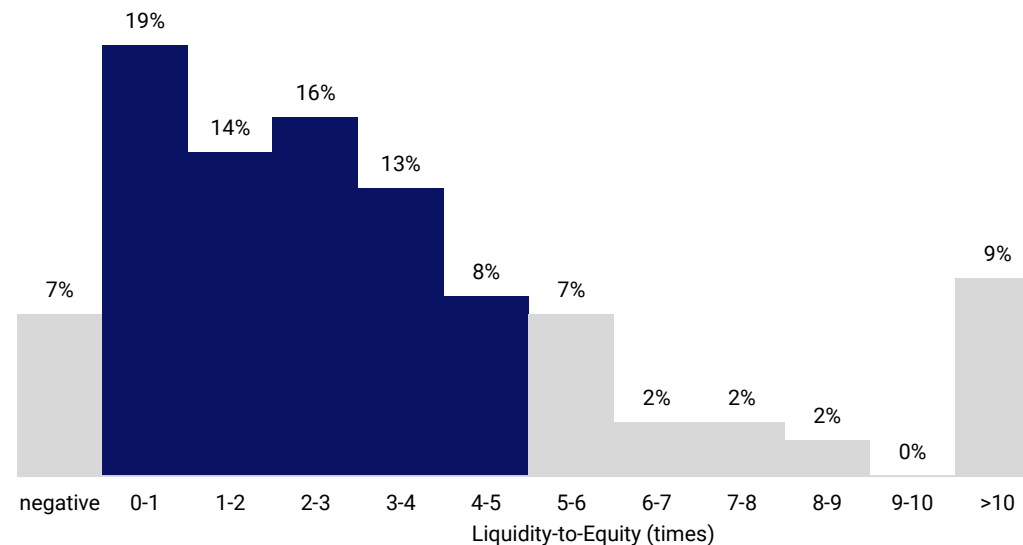
Source: Credit Institutions Law No. 32/2024/QH15, Securities Law No. 54/2019/QH14 as amended and supplemented by Law No. 56/2024/QH15, Enterprises Law No. 59/2020/QH14 as amended and supplemented by Law No. 03/2022/QH15 and Law No. 76/2025/QH15, Real Estate Business Law No. 29/2023/QH15, Decree 96/2024/ND-CP, Decree 153/2020/ND-CP, Decree 65/2022/ND-CP, VIS Rating

Exhibit 2: Only a minority of non-public bond issuers exceed the leverage threshold or negative equity

■ Liability-to-Equity >5x ■ Negative equity ■ Others



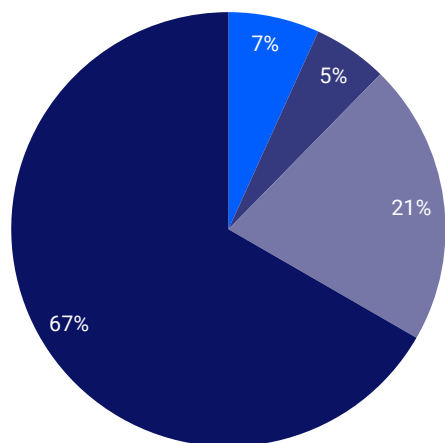
Source: Company data, VIS Rating

Exhibit 3: Less than 25% of defaulters had a liability-to-equity ratio higher than 5 times or negative

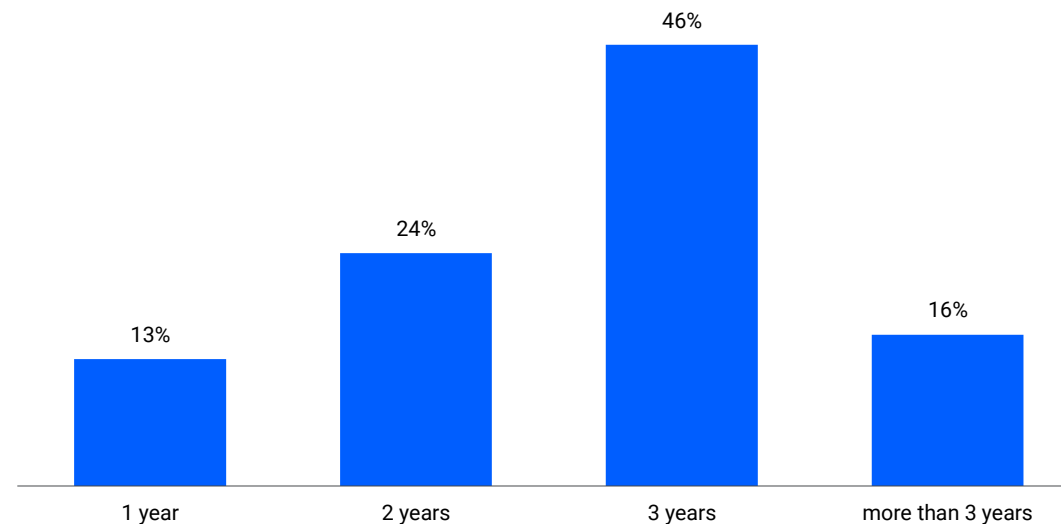
Source: Company data, VIS Rating

Exhibit 4: Nearly 90% of the defaulters had weak cash flows to cover coupon payments or insufficient liquidity to meet substantial principal maturities

■ Legal violation ■ Stalled projects ■ Weak cash flow ■ Poor liquidity



Source: Company data, VIS Rating

Exhibit 5: Up to 85% of defaulted bonds experienced their default within the first three years after issuance

Source: Company data, VIS Rating

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